# Ashley Community School District Ashley, Michigan

Financial Statements
With Supplemental Information
June 30, 2016



# Ashley Community School District Table of Contents June 30, 2016

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education Ashley Community Schools

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Ashley Community Schools (the District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and prospective 10-year information for the pension plan be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational,

economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The other supplemental information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Roslund, Prestage & Company, P.C.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2016, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Sincerely,

Roslund, Prestage & Company, P.C.

October 27, 2016

# MANAGEMENT'S DISCUSSION AND ANALYSIS



Our discussion and analysis of the Ashley Community School District's financial performance provides an overview of the District's financial activities for the year ended June 30, 2016. Please read this discussion and analysis in conjunction with the District's financial statement beginning on page 1.

## I. Description of the Basic Financial Statements

#### **District-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities on pages 1 and 2 provide information concerning the operation of the District as a whole. This reporting model takes into consideration the cost of capital assets of the district, as well as, reflects the District's operations on the accrual basis of accounting similar to that used in industry. Most notable is the fact that capital assets are not recorded as an expense at the time of purchase. Instead, under this model, capital assets are depreciated over their expected life. Accumulated depreciation is recorded as an offset to capital assets. This reporting model is intended to present a clearer picture of the cost of utilizing capital assets in the District's operations. This model generally has a long-term focus.

#### **Fund Financial Statements**

The Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balance on pages 3 and 5 provide financial information for the individual governmental funds. The focus of this presentation is to present resources available at the beginning of the year, the receipt and use of resources during the year, and the balance of resources available at year-end to be used in future years. This model is referred to as modified accrual and is focused on available spendable resources. This model generally has a short-term focus.

#### Reconciliation

The statements on pages 4 and 6 reconcile the differences between the District-Wide Financial Statements and the Fund Financial Statements.

#### Trust and Agency Funds

The Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position present the financial activity of funds held for the benefit of other individuals and/or entities. These amounts are not reflected in the Government-Wide Financial Statements because these resources are not intended to be used to finance the operations of the District.

## II. Condensed Government-Wide Financial Information

The change in assets, liabilities, and net position from the previous year for the government-wide financial statements were significant.

Current assets increased over the prior year due to an increase in the amounts owed to the district at June 30, 2016. Current assets increased by \$11,957, mostly due to an increase of \$8,657 in accounts receivable. The final library lease payment was the largest receivable at \$8,000 and represented 92% of all receivables. The district also had an increase in the amount owed from other governmental units from the prior year, mainly due to the reimbursement owed for the expenditure of Title I & II funds.

The decrease in capital assets net of depreciation indicates that capital assets are depreciating at a faster rate than they are being replaced. This was expected since the District does not make large purchases of fixed assets every year. The district added \$40,888 of capital assets during the year while current year depreciation was \$160,915.

The current liabilities decreased from the prior year by \$105,171, primarily due to decreased short-term notes payable. The district continues to borrow fewer funds each year to finance school operations (\$185,000 in 2015-16) as the district's financial position in the General fund continued to improve. Accrued expenses increased \$40,370 due to increased amounts for salary and benefits payable.

Noncurrent liabilities increased due to an increase in the net pension liability and loans payable. The district recognized and reported a larger proportionate share of the state's pension plan liability (MPSERS), amounting to \$393,036 more net pension liability. The District's balances in the School Loan Revolving Fund and School Bond Loan Fund increased by a total of \$67,825 during the period. However, non-current Bonds payable decreased by \$240,000 and Bond premium decreased by \$8,671.

Total net position for governmental activities improved by \$79,166. Total assets decreased \$106,415 while total liabilities increased \$106.717. The deferred outflow – retirement contributions increased \$173,439 while the deferred inflow – MPSERS plan activity, net of amortization decreased by \$118,859.

All information presented in Table 1 relates to governmental activities. The District does not have any business-type activities.

Table 1 Comparative Summary of Assets, Liabilities, and Net Position At June 30, 2016 and 2015

<u>2016</u>	<u>2015</u>	<b>Difference</b>
\$1,091,387	\$1,077,773	\$13,614
3,868,916	3,988,945	-120,029
\$4,960,303	\$5,066,718	-\$106,415
\$413,215	\$239,776	\$173,439
\$1,131,671	\$1,236,842	-\$105,171
7,880,231	7,668,343	211,888
\$9,011,902	\$8,905,185	\$ 106,717
\$106,619	\$225,478	-\$118,859
-\$378,355	-\$457,022	\$78,667
53,276	51,553	-1,723
-3,419,924	-3,418,700	-1,224
-\$3,745,003	-\$3,824,169	\$79,166
	\$1,091,387 3,868,916 \$4,960,303 \$413,215 \$1,131,671 7,880,231 \$9,011,902 \$106,619 -\$378,355 53,276 -3,419,924	\$1,091,387 3,868,916 \$4,960,303 \$5,066,718 \$413,215 \$239,776 \$1,131,671 7,880,231 \$9,011,902 \$1,077,773 \$2,066,718 \$239,776 \$1,236,842 7,668,343 \$9,011,902 \$8,905,185 \$106,619 \$225,478 \$1,553 \$3,276 \$1,553 \$3,419,924 \$3,988,945 \$239,776

Total revenues reported on the Statement of Activities decreased from the previous year. Charges for Services decreased by \$43,264, as payments from intermediate sources are now recorded as part of the general revenues. All other Charges for Services were relatively the same as the prior year. Operating Grants and Contributions decreased overall. Grants for instruction decreased as the district received less revenue from Title I and Title II sources, but did receive slightly more from the National School Lunch Program and through the use of USDA Commodities. The District received \$82,766 in Title I revenue and \$18,305 in Title II revenue, which was a decrease of \$38,819 from the previous year. The District had carryover over funds in 2014-15, which were not available in 2015-16.

III

Table 2 Comparative Summary of Program, General, and Total Revenues Years Ended June 30, 2016 and 2015

	<u>2016</u>	<u>2015</u>	<u>Difference</u>
Charges for Services	\$77,682	\$120,946	-\$43,264
Operating Grants and			
Contributions	229,073	262,270	-33,197
Total Program Revenues	\$306,755	\$383,216	-\$76,461
Property Taxes	\$519,616	\$468,665	\$50,951
State Aid Not Restricted to			
Specific Purposes	2,343,195	2,214,293	128,902
Intermediate sources	43,517	0	43,517
Interest and Investment Earnings	392	473	-81
Other General Revenues	33,000	35,493	-2,493
Total General Revenues	\$2,939,720	\$2,718,924	\$220,796
Total Revenues	\$3,246,475	\$3,102,140	\$144,335

Total expenses increased from the previous year. Instruction costs decreased primarily due to reduced payroll costs from employee turnover. Support services increased overall as expenditures for guidance, social services, general administration, school administration, and operations and maintenance, and non-instruction related technology increased, while decreases occurred in the areas of instruction related technology, and business services. Interest and Fees increased due to the inclusion of the School Bond Loan proceeds and interest being recorded in the current year.

Table 3
Comparative Summary of Program Expenses by Function and Total Expenses
Years Ended June 30, 2016 and 2015

	<u>2016</u>	<u>2015</u>	<b>Difference</b>
Instruction	\$1,476,664	\$1,507,865	-\$31,201
Support Services	979,735	933,345	46,390
Food Service	154,316	141,145	13,171
Athletics	65,311	63,657	1,654
Interest and Fees on Long-term			
Debt	235,187	191,732	43,455
Depreciation – Unallocated	160,917	165,164	-4,247
Total Expenses	\$3,072,130	\$3,002,908	\$69,222

IV

# III. Analysis of the Overall Financial Position and Results of Operations for Governmental Activities

#### **Governmental Activities**

The net position and changes in net position are presented in table 4 below. Since the District does not have any business-type activities, this change is entirely comprised of governmental type activities.

Table 4
Comparative Summary of Net Position and Changes in Net Position
Years Ended June 30, 2015 and 2014

	<u>2016</u>	<u>2015</u>	<u>Difference</u>
Net Position – Beginning	-\$3,824,171	-\$3,923,401	\$ 99,230
Increase (Decrease) in Net Position	79,168	99,230	75,111
Net Position – Ending	-\$3,745,003	-\$3,824,171	

The District normally operates under the philosophy that it should neither increase or decrease fund balance from one year to the next based on the Fund Financial Statements (modified accrual). To increase fund balance is an indication that taxpayer money is not being fully utilized for the education of the children. To decrease fund equity is not sustainable for the long-term and would result in cuts to programs in the future. To operate at break-even allows the full utilization of resources to finance education in a sustainable fashion.

During the current year, the District continued to experience a slight decrease in student enrollment. The District, however, continued to see the results of prior year budget reductions and was able to increase fund balance in the general fund for the second consecutive year. The District is moving toward the often recommended goal of a fund balance of greater than 10% (as a percentage of overall expenditures).

The increase in Net Position is a function of the difference between the District-Wide Financial Statements and the Fund Financial Statements. The reconciliation between these two methods is presented on page 6. One major difference between the two models is the depreciation of capital assets of \$160,917. These purchases are recorded as assets on the District-Wide Financial Statements and depreciated over their useful lives. On the Fund Financial Statements the acquisitions are recorded as expenditures at the time of purchase. Other major differences include the payment of principal on outstanding bonds (\$238,671) and proceeds from the School Bond Loan Fund (\$31,304).

#### **Statement of Activities**

The Statement of Activities on page 2 is significantly different from the Statement of Revenues, Expenditures, and Changes in Fund Balance. This statement is organized by program listing the expenses in the first column, charges for services in the second column, grants/contributions in the third column, and net expense/revenue in the fourth column. This manner of presentation illustrates the expenses each program generates as well as the corresponding revenues. The net expense/revenue indicates the portion of that program that must be financed with general revenues of the district or, in the case of food service, may not require any general revenues.

To help the user better understand this statement, the significant program revenues have been identified as follows:

Instruction Tuition payments, Title IA grant, Title IIA grant, and

REAP grant.

Support Services Library agreement

Food Service Hot lunch sales, State Hot Lunch funds, and Federal Hot

Lunch funds.

Athletics Gate receipts, Season passes, Other revenues.

All other revenues are considered General Revenues and are listed at the bottom of the Statement of Activities.

#### IV. Significant Transactions and Changes in Individual Funds

The overall financial position of the individual governmental funds of the District changed significantly from the previous year for the General Fund and Hot Lunch Fund.

The General Fund realized a significant increase in fund equity due to keeping expenditures under control, as well as the increase in revenues.

The Hot Lunch Fund realized a slight decrease in fund equity due to an increase in food costs and equipment repairs. The District also saw an increase in Federal revenues related to an increase in program eligible students and meals served.

A comparison of the change in fund balance to the revenues and other financing sources for each of the governmental funds is as follows:

			Percent Change in
			Fund Balance as a
	Revenues and	Net Change	Percent of Revenues
	Other Financing	in Fund Balance	and Other Financing
	Sources	From Prior Year	Sources
General	\$2,691,212	133,828	4.97%
Food Service	149,303	4,946	3.31%
Debt Service	338,232	-69,026	-20.41%

#### **General Fund**

Approximately 81.4% of the General Fund budget is spent on salaries and benefits. Since this represents such a large portion of the budget, every attempt is made to adjust staffing levels and settle bargaining agreements to maintain or reduce this percentage to a sustainable amount. Staff reductions are much more difficult in small districts because the reduction in one teacher can have such a drastic impact on class size. During the past few years, the District has been able to eliminate deficit spending by controlling costs in staffing, as well as other areas. As the District returns to more stable financial standing, the District may need to invest in some of these areas.

#### **Food Service Fund**

The Food Service Fund for the District ended the year with a small fund balance, as spent down some of the balance built in previous years. While the District made use of commodity foods available through the USDA, food costs continued to rise. Revenues increased slightly over the previous year, but did not keep pace with the rising costs during the period.

#### **Debt Service Fund**

The Debt Service Fund collects property taxes and receives interest earnings on bank deposits to finance the payment of interest and principal on bonds issued to construct facilities throughout the District. The tax rate is set each year at a level to pay the current year principal and interest payments on the bond issue with a maximum levy of 7.0 mills. Since the maximum tax levy does not generate sufficient revenues to pay the principal and interest payments, the District participates in the School Bond Loan Fund and will receive loans from this fund to fill the shortfall in the revenues until the tax levy equals or exceeds the debt service requirements for a given year. The District will then begin to pay back the state the amount borrowed plus interest.

#### V. Changes to Budget and Comparison to Actual Results

It is required by State law to adopt the original budget before the beginning of the fiscal year. For the fiscal year ended June 30, 2016 the original budget was adopted on June 20, 2015. The original budget is adopted two months before school is in session and, therefore, many assumptions are made in constructing the budget for unknowns such as the number of students the District will have for the year. Since much of the District's revenue is determined based on the number of students enrolled, this unknown could have a significant impact on the budget. Often there are a number of unforeseen events that occur throughout the year that impact the budget and/or cause budget variances. The significant variances for the fiscal year ended June 30, 2016 are as follows:

#### **General Fund**

Changes from Original Budget to Final Budget

- Local Sources The budget for property tax revenue was increased to reflect actual amounts received. Other local revenue expectations were lowered to reflect actual amounts.
- State Sources The budget for state revenues was increased to reflect a three-year blend in student enrollment, updated enrollment data, and additional categorical funding from the State.
- Federal Sources The budget was increased to reflect the actual Title IA grant allocation and account for carryover funds from the prior year.
- Instruction The budget was increased to reflect increased expenditures for salary and benefits due to the negotiation of contracts and other staff raises.
- Added Needs The final budget included actual Title I & II expenditures and special education cost increases.
- Instruction Related Technology The original budget included Title I & II expenditures and other technology purchases that did not come to fruition.
- Business Services The budget was decreased to account for lower costs for worker compensation insurance, unemployment compensation, interest on the State Aid Anticipation Loan, and taxes abated/written off.
- Operations and Maintenance The budget was increased to reflect increases in building repairs and maintenance supplies, as well as the cost of security equipment upgrades.
- Pupil Transportation The original budget was increased to cover additional wages and benefits, as well as vehicle repairs and vehicle parts.

#### Variances between Final Budget and Actual Amounts

- Local Sources Actual property tax collections were slightly less than anticipated.
- State Sources GSRP grant revenues were higher than budgeted and the the District received additional Technology Infrastructure grant funding that was not in the final budget.
- Federal Sources Federal grants of \$17,828 were not recognized as those funds within the fiscal year.
- Added Needs The District reclassified eligible expenses to this area to be able to use at-risk funding.
- General Administration Accrued wages and benefits came in higher than anticipated.
- School Administration The final budget included annuities that were not paid out during the fiscal year.
- Business Services The cost of accrued interest on the state aid note was not included in the final budget.

#### **Food Service Fund**

Changes from Original Budget to Final Budget

The final budget was adopted to reflect to actual activity during the year.

Variances between Final Budget and Actual Amounts

As the final budget was adopted to reflect to actual activity during the year, there were no variances between the final budget and actual amounts.

## VI. Capital Assets and Long-Term Debt Activity during the Year

#### **Capital Assets**

A summary of the changes in the District's capital assets is presented on page 14. The significant additions and disposals are described as follows:

The District added two assets during the year, a \$23,690 security alarm system and a \$17,198 network switch. There were no disposals during the year.

## **Long-Term Debt**

Detailed notes for the long-term debts are on page 15.

# VII. Known Facts, Decisions, or Conditions Having Significant Affect on Future Operations.

One of the most significant factors facing Ashley Community Schools continues to be the economic condition of the State of Michigan. With state funding the primary source of revenue, the district monitors the state's periodic revenue-estimating conference in order to project revenue for the upcoming fiscal year's budget. In addition, local student enrollment is another revenue producing factor that the district monitors. For budgeting purposes, an estimated student count is based on the district's enrollment history and a detailed enrollment projection.

The District has encountered significant challenges in regards to maintaining a stable enrollment. The District experienced a loss of 95 students during the five year period from 2010 to 2014. The losses to the district have slowed, but any further reduction would result in a loss of state funding and have a negative impact to the district's primary source of revenue.

Looking forward to fiscal year ending June 30, 2017, the District has taken a conservative approach by basing the budget on a small reduction of students and factoring in the \$120 per student State funding increase. Staffing will remain relatively at the same level as in 2015-16. The district has a bargaining agreement through June 30, 2017 but will begin negotiations in the fall of 2016 for the 2017 school year and beyond.

#### **Request for Information**

This financial report is designed to provide our stakeholders with a general overview of the district's finances and to show the district's accountability for the funding it receives. Questions concerning any of the information provided in this report, or requests for additional financial information should be addressed to Ashley Community Schools, 104 N. New Street, Ashley, Michigan, 48806.

# DISTRICT-WIDE FINANCIAL STATEMENTS



## Ashley Community School District Statement of Net Position June 30, 2016

Assets		
Current assets	•	
Cash and cash equivalents	\$	594,053
Accounts receivable		8,707
Due from other governmental units		480,362
Inventory Prepaid expenditures		7,180 1,085
Total current assets		1,091,387
Total current assets		1,031,307
Noncurrent assets		
Capital assets less accumulated depreciation		3,868,916
		_
Total assets		4,960,303
Deferred outflows of resources		
Deferred outflow - related to pension		413,215
1.5-1.990		
Liabilities Current liabilities		
Accounts payable		40,476
Due to other govt units		45,123
Accrued interest		16,406
Accrued expenses		247,849
Short-term note payable		540,000
Bonds payable due within one year		240,000
Compensated absences due within one year		1,817
Total current liabilities		1,131,671
Niew gewant Bak Bitta		
Non-current liabilities		2.450.000
Bonds payable due beyond one year		3,150,000
Bond premium Compensated absences due beyond one year		147,399 10,294
School loan revolving fund payable		1,006,108
School bond loan fund payable		112,018
Net pension liability		3,454,412
Total non-current liabilities		7,880,231
Total liabilities		9,011,902
Deferred inflows of resources		
Deferred inflow - related to pension		11,442
Deferred inflow - 147c allocation		95,177
Total deferred inflows of resources		106,619
Net position		
Net investment in capital assets		(378,355)
Restricted for:		, ,
Debt service		34,546
Food service		18,730
Unrestricted		(3,419,924)
Total net position	\$	(3,745,003)

## Ashley Community School District Statement of Activities For the Year Ended June 30, 2016

		Program Revenues					et (Expense)
		0	h a u a a a		Operating		evenue and
Functions / Programs	Expenses		harges Services		rants and ntributions	N	Changes let Position
- arrottorio, i rogianno							
Governmental activities:							
Instruction	\$ 1,476,664	\$	2,175	\$	113,863	\$	(1,360,626)
Support services	979,735		24,000		-		(955,735)
Food service	154,316		29,086		115,210		(10,020)
Athletics	65,311		22,421		-		(42,890)
Interest and fees on long-term debt	235,187		-		-		(235,187)
Depreciation - unallocated	 160,917		-		-		(160,917)
Total school district	\$ 3,072,130	\$	77,682	\$	229,073		(2,765,375)
General revenues:							
Property taxes							519,616
State sources							2,248,018
Intermediate sources							43,517
Interest and investment earnings							392
Other revenues							33,000
Total general revenues							2,844,543
<b>3</b>							,- ,
Change in net position							79,168
Net position - beginning of year							(3,824,171)
Net position - end of year						\$	(3,745,003)

#### **FUND FINANCIAL STATEMENTS**



# Ashley Community School District Balance Sheet - Governmental Funds June 30, 2016

	Major Funds				Non-	major Fund		
	General Debt Service				od Service		Totals	
Assets								
Cash and cash equivalents	\$	553,986	\$	34,546	\$	5,521	\$	594,053
Accounts receivable		8,657		-		50		8,707
Due from other funds		12,499		-		-		12,499
Due from other governmental units		474,383		-		5,979		480,362
Inventory		-		-		7,180		7,180
Prepaid expenditures		1,085		-		-		1,085
Total assets	\$	1,050,610	\$	34,546	\$	18,730	\$	1,103,886
Liabilities								
Accounts payable	\$	34,977	\$	75	\$	5,424	\$	40,476
Due to other funds	Ψ		Ψ	-	•	12,499	Ψ.	12,499
Due to other govt units		37,185		7,938				45,123
Accrued expenses		247,849		- ,000		_		247,849
Short-term note payable		540,000		_		_		540,000
Total liabilities		860,011		8,013		17,923		885,947
Fund balances								
Non-spendable		1,085		-		7,180		8,265
Restricted		, =		26,533		, -		26,533
Unassigned		189,514		, <u>-</u>		(6,373)		183,141
Total fund balances		190,599		26,533		807		217,939
Total liabilities and fund balances	\$	1,050,610	\$	34,546	\$	18,730	\$	1,103,886

# Ashley Community School District Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Position of Governmental Activities on the Statement of Net Position June 30, 2016

Total fund ba	alance - governmental funds	\$ 217,939
Amounts rebecause:	eported for governmental activities in the statement of net position are different	
Capital ass	sets used in governmental activities are not financial resources and therefore are not the funds.	
Add:	Cost of capital assets	6,546,416
Deduct:	Accumulated depreciation	(2,677,500)
	liabilities are not due and payable in the current period and, therefore, are not	
•	the funds. Those liabilities consist of:	(0.000.000)
	2014 bonds payable	(3,390,000)
	2014 bond premium	(147,399)
Deduct:	School loan revolving fund payable	(1,006,108)
	School bond loan fund payable	(112,018)
Deduct:	Accrued interest on long-term liabilities	(16,406)
	unts reported in the Statement of Activities that do not require current financial	
resources		
Add:	Deferred outflow - related to pension	413,215
	Compensated absences payable	(12,111)
Deduct:	Net pension liability	(3,454,412)
Deduct:	Deferred inflow - related to pension	(11,442)
Revenue ir	support of pension contribution made subsequent to the measurement date:	
Deduct:	Deferred inflow - 147c allocation	 (95,177)
Total net pos	ition - governmental activities	\$ (3,745,003)

# Ashley Community School District Statement of Revenues, Expenditures, and Changes In Fund Balances - Governmental Funds For the Year Ended June 30, 2016

	Major Funds		Non-major Fund			
Revenues	General	De	Debt Service		d Service	Totals
Local sources	\$ 263,729	\$	338,232	\$	28,729	\$ 630,690
State sources	2,270,103		-		5,364	2,275,467
Federal sources	113,863		-		115,210	229,073
Other sources	43,517		-		-	43,517
Total revenues	2,691,212		338,232		149,303	3,178,747
Expenditures						
Instruction						
Basic programs	1,225,605		-		-	1,225,605
Added needs	 288,343		-		_	288,343
Total instruction	1,513,948		-		-	 1,513,948
Support services						
Pupil	102,588		-		-	102,588
Instructional staff	47,183		-		-	47,183
General administration	112,868		-		-	112,868
School administration	175,247		-		-	175,247
Business services	43,653		75		-	43,728
Operation and maintenance	294,754		-		-	294,754
Pupil transportation	173,925		-		-	173,925
Central	27,907		-		-	27,907
Athletics	65,311		-		-	65,311
Total support services	1,043,436		75		-	1,043,511
Food service	-		-		154,249	154,249
Debt service - principal	-		230,000		-	230,000
Debt service - interest and other	-		177,183		_	177,183
Total expenditures	2,557,384		407,258		154,249	3,118,891
Revenues over (under) expenditures	133,828		(69,026)		(4,946)	59,856
Other financing sources (uses)						
Proceeds from SBLF & SLRF	 -		67,727		-	 67,727
Revenues and other sources over (under) expenditures and other uses	133,828		(1,299)		(4,946)	127,583
Fund balance - beginning of year	56,771		27,832		5,753	90,356
Fund balance - end of year	\$ 190,599	\$	26,533	\$	807	\$ 217,939

# Ashley Community School District Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2016

Net change in	fund balances - total governmental funds	\$ 127,583
Amounts re because:	ported for governmental activities in the statement of activities are different	
	tal funds report capital outlays as expenditures. However, in the statement of e cost of those assets is allocated over their estimated useful lives as depreciation	
Add:	Capital outlay	40,888
Deduct:	Depreciation expense	(160,917)
Payment of	principal on long-term debt is an expenditure in the governmental funds, but not in	
the stateme	nt of activities (where it reduces long-term debt).	
Add:	2014 bond payment	230,000
Add:	2014 bond premium amortization	8,671
Add:	Change in accrual interest on long-term liabilities	1,150
Deduct:	Change in school loan revolving fund payable	(31,304)
Deduct:	Change in accrued interest on school bond loan fund	(3,690)
Deduct:	Change in accrued interest on school loan revolving fund	(32,831)
Revenue in	support of pension contribution made subsequent to the measurement date:	
Deduct:	Change in deferred inflow - 147c allocation	(95,177)
	nses reported in the statement of activities do not require the use of current financial nd therefore are not reported as expenditures in the funds.	
Add:	Change in accrual for compensated absences	355
Add:	Change in deferred outflow - related to pension	173,439
Add:	Change in deferred inflow - related to pension	214,036
Deduct:	Change in net pension liability	 (393,036)
Change in ne	t position of governmental activities	\$ 79,168

# Ashley Community School District Statement of Net Position – Fiduciary Fund For the Year Ended June 30, 2016

Assets Cash and cash equivalents	\$ 43,221
Liabilities  Due to student and other groups	43,221
Net position Restricted	\$ 

## NOTES TO THE FINANCIAL STATEMENTS



#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Ashley Community School District (the District) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies used by the District. All amount shown are in dollars.

#### **Reporting Entity**

The District is governed by a seven member Board of Education which has responsibility and control over all activities related to public school education within the District. The District receives funding from local, state and federal government sources and must comply with all of the requirements of these funding source entities. Board members are elected by the public and have decision-making authority, the power to designate management, the ability to significantly influence operations, and the primary accountability for fiscal matters.

The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the District's reporting entity, and which organizations are legally separate, component units of the District. Based on the application of the criteria, the District does not contain any component units.

#### **District-Wide and Fund Financial Statements**

The District-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. All of the District-wide activities are considered governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to consumers who purchase, use or directly benefit from services provided by a given function. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Other items, including taxes and intergovernmental payments, not properly included among program revenues, are reported instead as general revenues.

Net position is restricted when constraints placed on it are either externally imposed or are imposed by constitutional provisions or enabling legislation. Internally imposed designations of resources are not presented as restricted net position. When both restricted and unrestricted resources are available for use, generally it is the District's policy to use restricted sources first, then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the District-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

<u>District-Wide Financial Statements</u> – The District-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants, categorical aid, and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

<u>Fund Financial Statements</u> - The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year

end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and severance pay, are recorded only when payment is due.

The fiduciary fund statement is also reported using the economic resources measurement focus and the accrual basis of accounting.

The District reports the following major governmental funds:

- The general fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.
- The debt service fund is used to record tax, interest and other revenue for payment of principal and other expenditures on the long-term debt.

The District reports the following non-major governmental funds:

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. The school service funds are special revenue funds that segregate, for administrative purposes, the transactions of a particular activity from regular revenue and expenditure accounts. The District maintains full control of these funds. The school service funds maintained by the District is the food service fund.

Additionally, the District reports the following fund types:

Fiduciary funds are used to account for assets held by the District in a trustee capacity or as an agent. Fiduciary fund net position and results of operations are not included in the District-wide statements. Agency funds are custodial in nature (i.e. assets equal liabilities) and do not involve measurement of results of operations. The District presently maintains a student activity fund to record the transactions of student groups for school and school-related purposes. The funds are segregated and held in trust for the students.

#### **Budgetary Data**

Budgets are adopted by the District for the general and special revenue funds. The budgets are adopted and prepared on the modified accrual basis of accounting. The budget is adopted at the function level and control is exercised at the activity level. The budgeted revenues and expenditures for governmental fund types, as presented in this report, include any authorized amendments to the original budget as adopted.

#### **Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, money market funds, demand deposits and certificates of deposit.

Michigan Compiled Laws, Section 129.91, authorizes the District to deposit and invest in the accounts of federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or federal agency obligation repurchase agreements; bankers' acceptance of United States banks; commercial paper rated by two standard rating agencies within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan. The District's deposits are in accordance with statutory authority.

#### Receivables

Accounts receivable in all funds report amounts that have arisen in the ordinary course of business and are stated net of allowances for uncollectible amounts.

Due from other governmental entities consist primarily of amounts due from the State of Michigan.

#### **Property Tax Revenue**

Property taxes levied by the District are collected by various municipalities and periodically remitted to the District. The taxes are levied and become a lien as of July 1 and December 1 and are due upon receipt of the billing by the taxpayer and become a lien on the first day of the levy year. The actual due dates are September 14 and

February 14, after which time the bills become delinquent and interest and penalties may be assessed by the collecting entity.

The District levied 18.0 mills for school general operations on the non-homestead taxable value. The District also levied an additional 7.0 mills for the 2014 debt on all property in the District for the purpose of debt service.

#### State Aid Revenue

The State of Michigan utilizes a foundation allowance approach, which provides for a specific annual amount of revenue per student based on a State-wide formula. The foundation allowance is funded from a combination of State and local sources. Revenues from State sources are primarily governed by the School Aid Act and the School Code of Michigan. The State portion of the foundation is provided from the State's School Aid Fund and is recognized as revenue in accordance with State law and accounting principles generally accepted in the United States of America.

The District also receives revenue from the State to administer certain categorical education programs. State rules require that revenue earmarked for these programs be used for its specific purpose. Certain categorical funds require an accounting to the State of the expenditures incurred. For categorical funds meeting this requirement, funds received, which are not expended by the close of the fiscal year are recorded as unearned revenue. Other categorical funding is recognized when the appropriation is received.

#### Inventory

Inventories are valued at cost, on a first in, first out (FIFO) basis. Fund balance is reserved for the amount of inventories on hand as of June 30<sup>th</sup>.

USDA donated commodities are recorded as a unearned revenue and inventory when received based on their fair market value as determined by the U.S. Department of Agriculture. Revenues and expenditures are then recognized when the commodities are used.

#### **Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the governmental column in the District-wide financial statements. Capital assets are defined by the District as individual assets with an initial cost equal to or more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. The District does not have infrastructure-type assets. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction of capital assets is not capitalized. Capital assets utilized in the governmental funds are recorded as expenditures in the governmental fund financial statements. Depreciation expense is recorded in the District-wide financial statements.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings & Additions	15 – 50
Equipment	5 – 20
Vehicles	5 – 10
Furniture	10 – 25

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Compensated Absences**

Employees who are not teachers are awarded vacation based on years of employment. The school board's policy does not allow for the accumulation of vacation days. The vacation pay liability is not reflected in the financial statements because it does not exceed a normal year's accumulation.

The District has various policies for earning sick days. Sick days are earned at the rate of ten (10) days annually. A maximum of 90 days may be accumulated by teachers. All others accumulate up to a maximum of 40 days. Retiring teachers must have at least ten (10) years of service to receive payment for sick leave. They will then be paid for unused accumulated sick days at a rate of \$15.00 per day, or \$1,350 maximum. All other employees receive nothing upon retirement or termination of employment. The sick leave liability as of June 30, 2016 is \$12,111.

#### **Unearned Revenue**

Unearned revenues arise when resources are received by the District before it has a legal claim to them. In subsequent periods, when the revenue recognition criterion is met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the fund financial statements and District-wide financial statements, and revenue is recognized.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has items that qualify for reporting in this category which relate to the pension plan. See Note 14 for additional information.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category: deferred inflow – related to pensions and deferred inflow – 147c allocation. See Note 14 for additional information for regarding the deferred inflow – related to pensions. The deferred inflow – 147c allocation pertains to 147c revenue in support of pension contributions made subsequent to the measurement date.

#### **Long-Term Obligations**

In the District-wide financial statements, long-term debt and other long-term liabilities are reported as liabilities in the statement of net position.

#### **Fund Balance**

Beginning with fiscal year 2011, the District implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts that are in nonspendable form (such as inventory or prepaid expenditures) or are either legally or contractually required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as taxpayers, grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation. The District's Capital Projects and Debt Service fund balances are considered restricted. The District would typically use restricted fund balance first, followed by committed resources, and then assigned resources as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these classified funds.
- Committed fund balance amounts constrained to specific purposes by the District itself, using its highest

level of decision-making authority (Board of Education). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest level action to remove or change the constraint.

- Assigned fund balance amounts the District intends to use for a specific purpose. Intent can be expressed by the Board of Education or by an official or body to which the Board of Education delegates the authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the general fund.

#### **Unemployment Compensation**

The District is subject to the Michigan Employment Security Act and has elected to pay unemployment claims on a direct self-insured basis. Under this method the District must reimburse the Employment Commission for all benefits charged against the District for the year. No provision has been made for possible future claims.

# NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY Excess Of Expenditures Over Appropriations

Budgets are adopted at the functional level and on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for the general and special revenue funds. Encumbrance accounting is not employed in governmental funds.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- The Superintendent submits to the School Board a proposed operating budget for the fiscal year commencing on July 1. The operating budget includes proposed expenditures and the means of financing them. The level of control for the budgets is at the functional level as set forth and presented as required supplementary information.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to July 1, the budget is legally adopted by School Board resolution pursuant to the Uniform Budgeting and Accounting Act (1968 PA 2). The Act requires that the budget be amended prior to the end of the fiscal year when necessary to adjust appropriations if it appears that revenues and other financing sources will be less than anticipated or so that expenditures will not be in excess of original estimates. Expenditures shall not be made or incurred, unless authorized in the budget, in excess of the amount appropriated. Violations, if any, in the general fund are noted in the required supplementary information section.
- Management is authorized to transfer budgeted amounts between major expenditure functions within any fund; however, these transfers and any revisions that alter the total expenditures of any fund must be approved by the School Board.
- Formal budgetary integration is employed as a management control device during the year for the general and special revenue funds.
- The budget was amended during the year with supplemental appropriations, the last one approved prior to June 30, 2016. The District does not consider these amendments to be significant.

During the current year the District incurred expenditures in excess of the amounts budgeted as indicated in the budget comparison schedules as unfavorable variances.

#### **NOTE 3 - CASH AND CASH EQUIVALENTS**

At June 30, 2016, the carrying amount of the District's cash, deposits and investments was as follows:

Description	Amount
Petty Cash	400
Checking, Savings, Money Market Accounts	593,653
Total	594,053

At year-end, the carrying amount of the District's deposits was \$593,653 and the bank balance was \$610,737. Of the bank balance, \$250,000 was covered by federal depository insurance and the remainder was uninsured and uncollateralized. Deposits which exceed FDIC insurance coverage limits are held at local banks.

The District believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is

impractical to insure all bank deposits. As a result, the District evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution. Only those institutions with an acceptable estimated risk level are used as depositories.

<u>Interest rate risk</u>. In accordance with its investment policy, the District will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the District's cash requirements.

<u>Credit risk</u>. State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations (NRSROs).

<u>Concentration of credit risk.</u> The District will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

<u>Custodial credit risk – deposits</u>. In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. See above for amount of deposits held by the District that are exposed to custodial credit risk because it is uninsured and uncollateralized.

<u>Custodial credit risk – investments</u>. For an investment, it is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District will minimize custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities allowed by law; and prequalifying the financial institutions, broker/dealers, intermediaries and advisors with which the District will do business.

#### **NOTE 4 - ACCOUNTS RECEIVABLE**

These receivables consist of various amounts owed to the District that are due from non-governmental units.

#### **NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES**

The amounts of interfund receivables and payables at June 30th are as follows:

Receivable fund	Amount	Payable fund	Amount
General Fund	12,499	Food Service Fund	12,499
Total	12,499	Total	12,499

#### NOTE 6 - DUE FROM OTHER GOVERNMENTAL UNITS

As of June 30th, due from other governmental units is comprised of the following amounts:

Description	Amount
State of Michigan – State Aid	392,611
State of Michigan – Title I	33,623
State of Michigan – Title II	18,305
Midland ESA – GSRP	28,522
U.S. Department of Education	2,156
State of Michigan – State Aid (Food Service)	5,145
Total	480,362

#### **NOTE 7 - CAPITAL ASSETS**

A summary of changes in the District's capital assets follows:

	Beginning			Ending
Capital Assets	Balance	Additions	Disposals	Balance
Buildings & Additions	5,893,694	-	-	5,893,694
Equipment	269,945	40,888	ı	310,833
Furniture	86,210	-	ı	86,210
Vehicles	255,679	-	ı	255,679
Total Capital Assets	6,505,528	40,888	ı	6,546,416
Accumulated Depreciation				
Buildings & Additions	(2,001,355)	(136,870)	-	(2,138,225)
Equipment	(252,559)	(10,044)	ı	(262,603)
Furniture	(41,308)	(4,090)	ı	(45,398)
Vehicles	(221,361)	(9,913)	1	(231,274)
Total Accumulated Depreciation	(2,516,583)	(160,917)		(2,677,500)
Net Capital Assets	3,988,945	(120,029)		3,868,916

Depreciation for the year ended June 30, 2016 totaled \$160,917. The District determined that it was impractical to allocate depreciation to the various governmental activities as the assets serve multiple functions.

#### **NOTE 8 - ACCRUED EXPENSES**

Accrued expenses includes accrued wages and related liabilities. Accrued wages as of June 30<sup>th</sup> consist mainly of the remaining balance owed on teacher contracts to be paid during the summer months. This also includes amounts earned by other employees as of year-end but not paid until after year-end. Accrued expenses as of June 30<sup>th</sup> are as follows:

Description	Amount
Accrued wages	153,273
Retirement payable	38,616
Retirement payable – 147 (c)	24,928
Health insurance payable	15,365
Accrued FICA	11,111
Accrued interest on short-term note payable	4,556
Totals	247,849

#### **NOTE 9 - DUE TO OTHER GOVERNMENTAL UNITS**

Due to other governmental units as of June 30th are as follows:

Description	Amount
Elba Township – Refund of Industrial Facilities Tax	45,123

#### **NOTE 10 - SHORT-TERM NOTE PAYABLE**

On August 20, 2015, the District borrowed \$540,000 in the form of a State Aid Anticipation Note for the purpose of providing funds for school operations. The interest rate is stated at 0.98% and the maturity date is August 22, 2016.

On August 22, 2016 (after the end of the current fiscal year), the District borrowed \$380,000 in the form of a State Aid Anticipation Note for the purpose of providing funds for school operations. The interest rate is stated at 0.97% and the maturity date is August 21, 2017.

#### **NOTE 11 - LONG-TERM DEBT**

The District issues bonds, notes and other contractual commitments to provide for the acquisition and construction of major capital facilities and the acquisition of certain equipment. General obligation bonds and refunding bonds are direct obligations and pledge the full faith and credit of the District. Other long-term obligations include compensated absences.

#### 2014 Refunding Bond Issue

During fiscal year 2014, the District issued \$3,840,000 in 2014 refunding bonds with an average interest rate of 3.86 percent. The refunding bonds were used to pay \$3,845,000 in 2004 bonds with an average interest rate of 4.35 percent. As a result, the bonds are considered to be defeased and the liability for the bonds has been removed from the District's long-term obligations. The refunding reduced total debt service payments by approximately \$621,533, which represents an economic gain of approximately \$536,123.

See schedule of long-term debt in the back of this report.

#### School Bond Loan Fund and School Loan Revolving Fund

The District has periodically approved the borrowing from the State Of Michigan's School Bond Loan Fund and the School Loan Revolving Fund for the purpose of paying debt service. The interest rates are variable. Repayment of the loans will begin when excess funds are available from the taxes collected for payment of the bond issue.

See bond payment schedules included in the back of this report.

#### **Changes to Long-Term Debt**

The long-term obligations currently outstanding are as follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Less: Current Portion	Total due after one year
Compensated Abs.	12,466		(355)	12,111	1,817	10,294
2014 Refunding Bonds	3,620,000		(230,000)	3,390,000	240,000	3,150,000
School Bond Loan Fund	108,328	3,690		112,018	-	112,018
School Bond Revolving	941,973	64,135		1,006,108	-	1,006,108
Total	4,682,767	67,825	(230,355)	4,520,237	241,817	4,278,420

The annual requirements to pay principal and interest on the obligations outstanding at June 30, 2016 are included in the Schedule of Long-Term Debt in the back of this report.

#### **NOTE 12 - OPERATING LEASES**

The District has entered into various operating leases for the use of copiers and floor cleaning equipment. Operating leases do not give rise to property rights or lease obligations, and therefore, the results of the lease agreements are not reflected in the financial statements. Lease expense for the fiscal year was approximately \$3,195

The future minimum rental payments of operating leases are as follows:

Year Ending June 30	Amount
2017	3,645
2018	2,879
2019	1,349
2020	1,349
2021	450

#### **NOTE 13 - FUND BALANCE**

Fund balance in the Food Service Fund is restricted for food service. Fund balance in the Debt Service Fund is restricted for debt service.

#### **NOTE 14 - EMPLOYEE RETIREMENT SYSTEM**

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Plan Description**

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available at <a href="https://www.michigan.gov/mpsers-cafr">www.michigan.gov/mpsers-cafr</a>.

#### Benefits Provided

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits for are determined by final average compensation, years of service, and a pension factor ranging from 1.25 percent to 1.50 percent. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB member plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

#### Contributions and Funded Status

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2015 valuation will be amortized over a 21 year period for the 2015 fiscal year.

The schedule below summarizes pension contribution rates in effect for fiscal year 2015.

#### **Pension Contribution Rates**

#### Ashley Community School District Notes to the Financial Statements

Benefit Structure	Member	Employer
Basic	0.0 - 4.0 %	22.52 – 23.07 %
Member Investment Plan	3.0 - 7.0	22.52 - 23.07
Pension Plus	3.0 - 6.4	21.99
Defined Contribution	0.0	17.72 – 18.76

Required contributions to the pension plan from the District were \$272,835 for the year ended September 30, 2015.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the District reported a liability of \$3,454,412 for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 2014. The District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2015, the District's proportion was 0.01414292% percent, which was an increase of 0.0002443% percent from its proportion measured as of September 30, 2014.

For the year ended June 30, 2016, the District recognized pension expense of \$304,452. At June 30, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
Description	Resources	Resources
Differences between expected and actual experience	-	11,442
Changes of assumptions	85,055	-
Net difference between projected and actual earnings		
on pension plan investments	17,632	-
Changes in proportion and differences between Reporting		
Unit contributions and proportionate share of contributions	46,374	-
Reporting Unit contributions subsequent to the		
measurement date	<u>264,154</u>	-
Total	413,215	11,442

\$264,154 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

# Deferred (Inflows) and Deferred Outflows of Resources by Year (to Be Recognized in Future Pension Expenses)

Plan Year Ended September 30	Amount:
2016	22,174
2017	22,174
2018	17,562
2019	75,709

#### Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

#### **Summary of Actuarial Assumptions**

Valuation Date: September 30, 2014 Actuarial Cost Method: Entry Age, Normal

Wage Inflation Rate: 3.5%

Investment Rate of Return:

MIP and Basic Plans (Non-Hybrid): 8.0%Pension Plus Plan (Hybrid): 7.0%

Projected Salary Increases: 3.5 - 12.3%, including wage inflation at 3.5% Cost-of-Living Pension Adjustments: 3% Annual Non-Compounded for MIP Members

Mortality: RP-2000 Male and Female Combined Healthy Life Mortality Tables, adjusted for

mortality improvements to 2025 using projection scale BB. This assumption was first used for the September 30, 2014 valuation of the System. For retirees, 100% of the table rates were used. For active members, 80% of the table rates

were used for males and 70% of the table rates were used for females.

#### Notes:

- Assumption changes as a result of an experience study for the period 2007 through 2012 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2014 valuation. The total pension liability as of September 30, 2015, is based on the results of an actuarial valuation date of September 30, 2014, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: [4.7158 for non-university employers 1.3923 for university employers]
- Recognition period for assets in years is 5.0000
- Full actuarial assumptions are available in the 2015 MPSERS Comprehensive Annual Financial Report (www.michigan.gov/mpsers-cafr).

#### Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2015, are summarized in the following table:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return*
Domestic Equity Pools	28.0%	5.9%
Alternative Investment Pools	18.0	9.2
International Equity	16.0	7.2
Fixed Income Pools	10.5	0.9
Real Estate and Infrastructure Pools	10.0	4.3
Absolute Return Pools	15.5	6.0
Short Term Investment Pools	2.0	0.0
Total	100.0	

<sup>\*</sup>Long term rate of return does not include 2.1% inflation

#### Discount Rate

A discount rate of 8.0% was used to measure the total pension liability (7.0% for the Pension Plus plan, a hybrid plan provided through non-university employers only). This discount rate was based on the long term expected rate of return on pension plan investments of 8.0% (7.0% for the Pension Plus plan). The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially

determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 8.0% (7.0% for the Hybrid Plan), as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

1% Decrease	Current Single Discount Rate Assumption	1% Increase
(Non-Hybrid/Hybrid)*	(Non-Hybrid/Hybrid)*	(Non-Hybrid/Hybrid)*
7.0% / 6.0%	8.0% / 7.0%	9.0% / 8.0%
4,453,623	3,454,412	2,612,037

#### Michigan Public School Employees' Retirement System (MPSERS) Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued 2015 MPSERS CAFR (www.michigan.gov/documents/orsschools/MPSERS CAFR 2015 Final 510211 7.pdf)

#### Payables to the Michigan Public School Employees' Retirement System (MPSERS)

At June 30, 2016, the District reported a payable of \$63,544 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2016, consisting of pension contribution payable plus any other amounts owed to the pension plan including the UAAL payments for July and August 2016.

#### **Other Postemployment Benefits**

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, is currently funded on a cash disbursement basis. Beginning fiscal year 2013, it will be funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, hearing, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree health care recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP-Graded plan members), the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008, (MIP-Plus plan members), have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date.

Public Act 75 of 2010 requires each actively employed member of MPSERS after June 30, 2010 to annually contribute 3% of their compensation to offset employer contributions for health care benefits of current retirees. Dependents are eligible for health care coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Upon retirement, pension and other post-retirement benefits are paid by the State of Michigan from funding provided by the District.

#### **NOTE 15 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to theft of, damage to, and destruction of assets; errors and omissions; injuries; and natural disasters. The District has purchased commercial insurance from independent insurance providers. Settled claims for the commercial insurance have not exceeded the amount of coverage in any of the past three years. There was no reduction in coverage obtained through commercial insurance during the past year.

#### REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE PROSPECTIVE 10-YEAR TREND INFORMATION



## Ashley Community School District Budgetary Comparison Schedule for the General Fund For the Year Ended June 30, 2016

	Budgeted Amounts				Variance with		
		Original		Final	Actual	fina	al budget
Revenues							
Local sources	\$	245,012	\$	258,533	\$ 263,729	\$	5,196
State sources		2,152,993		2,246,477	2,270,103		23,626
Federal sources		112,375		131,691	113,863		(17,828)
Other sources		45,446		42,828	43,517		689
Total revenues		2,555,826		2,679,529	2,691,212		11,683
Expenditures							
Instruction							
Basic programs		1,168,597		1,230,820	1,225,605		5,215
Added needs		228,595		257,922	288,343		(30,421)
Total instruction		1,397,192		1,488,742	1,513,948		(25,206)
Support services							
Pupil		84,440		100,652	102,588		(1,936)
Instructional staff		145,425		49,948	47,183		2,765
General administration		100,594		105,094	112,868		(7,774)
School administration		171,762		191,342	175,247		16,095
Business services		59,700		37,150	43,653		(6,503)
Operation and maintenance		254,620		299,275	294,754		4,521
Pupil transportation		176,404		179,938	173,925		6,013
Central		4,100		28,060	27,907		153
Athletics		56,634		63,550	65,311		(1,761)
Total support services		1,053,679		1,055,009	1,043,436		11,573
Total expenditures		2,450,871		2,543,751	2,557,384		(13,633)
Revenues over (under) expenditures		104,955		135,778	133,828		(1,950)
Fund balance - beginning of year		56,771		56,771	 56,771		
Fund balance - end of year	\$	161,726	\$	192,549	\$ 190,599	\$	(1,950)

# Ashley Community School District Budgetary Comparison Schedule for the Food Service Fund For the Year Ended June 30, 2016

	Budgeted Amounts						Varia	nce with
		Original		Final		Actual	final	budget
Revenues								
Local sources	\$	29,369	\$	28,729	\$	28,729	\$	-
State sources		-		5,364		5,364		-
Federal sources		115,171		115,210		115,210		-
Total revenues		144,540		149,303		149,303	'	-
Expenditures								
Food service		141,145		154,249		154,249		-
Total expenditures		141,145		154,249		154,249	'	-
Revenues over (under) expenditures		3,395		(4,946)		(4,946)		-
Fund balance - beginning of year		5,753		5,753		5,753		
Fund balance - end of year	\$	9,148	\$	807	\$	807	\$	_

## Ashley Community School District Required Supplemental Information Michigan Public School Employees Retirement Plan Prospective 10-year trend information

Schedule of the Reporting Unit's Proportionate Share of the Net Pension Liability	S	Plan year ept 30, 2015	Plan year Sept 30, 2014		
Reporting unit's proportion of net pension liability (%)		0.0141429%		0.0138986%	
Reporting unit's proportionate share of net pension liability	\$	3,454,412	\$	3,061,376	
Reporting unit's covered employee payroll	\$	1,191,634	\$	1,183,770	
Reporting unit's proportionate share of net pension liability as a					
percentage of its covered employee payroll (%)		289.9%		258.6%	
Plan fiduciary net position as a percentage of total pension liability		62.92%		66.20%	

Note: Amounts were determined as of 9/30 of each fiscal year.

Schedule of the Reporting Unit's Contributions	iscal year ne 30, 2016	iscal year ne 30, 2015
Statutorily required contributions	\$ 332,819	\$ 263,680
Contributions in relation to statutorily required contributions	332,819	263,680
Contribution deficiency (excess)	\$ -	\$ -
Reporting unit's covered-employee payroll	\$ 1,197,257	\$ 1,215,043
Contributions as a percentage of covered-employee payroll	27.80%	21.70%

Note: Amounts were determined as of 6/30 of each year.

## **Notes to Required Supplementary Information**

Changes of benefit terms: There were no changes of benefit terms
Changes of assumptions: There were no changes of benefit assumptions

## OTHER SUPPLEMENTARY INFORMATION

SCHEDULE OF LONG-TERM DEBT



# Ashley Community School District Schedule of Long-Term Debt For the Year Ended June 30, 2016

Fiscal Year	Interest		Annual		Intere			
Ended June 30,	Rate (%)	Pri	ncipal Due	No	ovember	May		 Total
2014 Refunding Bo	nds - \$3,840,000							
2017	4.00%	\$	240,000	\$	65,625	\$	65,625	\$ 371,250
2018	4.00%		250,000		60,825		60,825	371,650
2019	4.00%		260,000		55,825		55,825	371,650
2020	4.00%		270,000		50,625		50,625	371,250
2021	4.00%		280,000		45,225		45,225	370,450
2022	4.00%		290,000		39,625		39,625	369,250
2023	4.00%		150,000		33,825		33,825	217,650
2024	4.00%		150,000		30,825		30,825	211,650
2025	3.30%		150,000		27,825		27,825	205,650
2026	3.30%		150,000		25,350		25,350	200,700
2027	3.50%		150,000		22,875		22,875	195,750
2028	3.50%		150,000		20,250		20,250	190,500
2029	3.75%		150,000		17,625		17,625	185,250
2030	3.75%		150,000		14,813		14,812	179,625
2031	4.00%		150,000		12,000		12,000	174,000
2032	4.00%		150,000		9,000		9,000	168,000
2033	4.00%		150,000		6,000		6,000	162,000
2034	4.00%		150,000		3,000		3,000	156,000
		\$	3,390,000	\$	541,138	\$	541,137	\$ 4,472,275

Five year groupings								
Year 1	\$	240,000	\$	65,625	\$	65,625		
Year 2		250,000		60,825		60,825		
Year 3		260,000		55,825		55,825		
Year 4		270,000		50,625		50,625		
Year 5		280,000		45,225		45,225		
Years 6-10		890,000		157,450		157,450		
Years 11-15		750,000		87,563		87,562		
Years 16-20		450,000		18,000		18,000		
	\$	3,390,000	\$	541,138	\$	541,137		

## Ashley Community School District Schedule of Long-Term Debt For the Year Ended June 30, 2016

Fiscal Year Ended June 30,		Principal Balance		Interest	June 30th alance Due
School Bond Loan Fund					
1998	\$	21,492	\$	776	\$ 22,268
1999		21,387		997	44,652
2000		25,689		4,100	74,441
2001		10,041		4,006	88,488
2002		18,752		4,244	111,484
2003		-		3,800	115,284
2004		(31,262)		(18,738)	65,284
2004		-		2,434	67,718
2005		-		2,005	69,723
2006		-		2,846	72,569
2007		-		3,444	76,013
2008		-		3,416	79,429
2009		-		3,753	83,182
2010		-		4,710	87,892
2011		-		4,546	92,438
2012		-		4,493	96,931
2013		-		4,224	101,155
2014		-		3,562	104,717
2015		-		3,611	108,328
2016		-		3,690	112,018
	\$	66,099	\$	45,919	•
As of June 30, 2016, the interest rate was 3.3	34041%.				
School Loan Revolving Fund					
2006	\$	54,000	\$	492	\$ 54,492
2007		132,454		5,502	192,448
2008		143,559		11,078	347,085
2009		39,933		17,453	404,471
2010		84,427		22,757	511,655
2011		76,476		20,844	608,975
2012		86,028		19,553	714,556
2013		64,611		23,675	802,842
2014		59,410		29,770	892,022
2015		18,970		30,981	941,973
2016		31,304		32,831	1,006,108
	\$	791,172	\$	214,936	

As of June 30, 2016, the interest rate was 3.34041%.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Ashley Community Schools

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Ashley Community Schools (the District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 27, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Roslund, Prestage & Company, P.C.

Roshund, Prestage & Company, P.C.

October 27, 2016